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to estimate contract costs by individual cost element or function. However, costs estimated for proposal purposes shall be presented in such a manner and in such detail that any significant cost can be compared with the actual cost accumulated and reported therefor. In any event the cost accounting practices used in estimating costs in pricing a proposal and in accumulating and reporting costs on the resulting contract shall be consistent with respect to:

- (1) The classification of elements or functions of cost as direct or indirect;
- (2) The indirect cost pools to which each element or function of cost is charged or proposed to be charged; and
- (3) The methods of allocating indirect costs to the contract.
- (b) Adherence to the requirement of 9904.401–40(a) of this standard shall be

determined as of the date of award of the contract, unless the contractor has submitted cost or pricing data pursuant to 10 U.S.C. 2306a or 41 U.S.C. 254(d) (Pub. L. 87-653), in which case adherence to the requirement of 9904.401-40(a) shall be determined as of the date of final agreement on price, as shown on the signed certificate of current cost or pricing data. Notwithstanding 9904.401-40(b), changes in established cost accounting practices during contract performance may be made in accordance with part 99.

9904.401-60 Illustrations.

(a) The following examples are illustrative of applications of cost accounting practices which are deemed to be consistent.

Practices used in estimating costs for proposals

Practices used in accumulating and reporting costs of contract performance

- Contractor estimates an average direct labor rate for manufacturing direct labor by labor category or function.
- 2. Contract estimates an average cost for minor standard hardware items, including nuts, bolts, washers, etc.
- Contractor uses an estimated rate for manufacturing overhead to be applied to an estimated direct labor base. He identifies the items included in his estimate of manufacturing overhead and provides supporting data for the estimated direct labor base.
- Contractor records manufacturing direct labor based on actual cost for each individual and collects such costs by labor category or function.
- Contractor records actual cost for minor standard hardware items based upon invoices or material transfer slips.
- Contractor accounts for manufacturing overhead by individual items of cost which are accumulated in a cost pool allocated to final cost objectives on a direct labor base.

(b) The following examples are illustrative of application of cost account-

ing practices which are deemed not to be consistent.

Practices used for estimating costs for proposals

Practices used in accumulating and reporting costs of contract performance

- 4. Contractor estimates a total dollar amount for engineering labor which includes disparate and significant elements or functions of engineering labor. Contractor does not provide supporting data reconciling this amount to the estimates for the same engineering labor cost functions for which he will separately account in contract performance.
- Contractor estimates engineering labor by cost function, i.e. drafting production engineering etc.
- drafting, production engineering, etc.
 6. Contractor estimates a single dollar amount for machining cost to cover labor, material and overhead.
- Contractor accounts for engineering labor by cost function, i.e. drafting, designing, production, engineering, etc.
- Contractor accumulates total engineering labor in one undifferentiated account.
- Contractor records separately the actual costs of machining labor and material as direct costs, and factory overhead as indirect costs.

${\bf 9904.401\text{-}61}\quad \textbf{Interpretation.}$

(a) 9904.401, Cost Accounting Standard—Consistency in Estimating, Accumulating and Reporting Costs, requires in 9904.401–40 that a contractor's "practices used in estimating costs in pricing a proposal shall be consistent

with his cost accounting practices used in accumulating and reporting costs."

(b) In estimating the cost of direct material requirements for a contract, it is a common practice to first estimate the cost of the actual quantities